The evolving role of the internal auditor

Value creation and preservation from an internal audit perspective

ADVISORY
Introduction

Changing stakeholder expectations and a new view of risk management are prompting an important shift in the role of internal audit (IA) in many organisations. New demands from the board, senior organisational leaders, and regulators are requiring internal audit groups to refocus their efforts beyond regulatory compliance issues.

What’s more, as regulatory compliance responsibilities have expanded and regulators and various rating agencies, among others, have adopted evaluation criteria including enterprise risk management (ERM), the need for enhanced rigor and transparency and a consolidated view of risk management capabilities has become paramount.

In this environment, many leaders have recognised the need for internal audit to play a larger role – one that expands on its historic focus on value preservation (a control focus) to encompass activities related to value creation (a performance focus). Such a shift could enable internal audit – with the objectivity of its perspective and the rigor of its processes – to bring value to the business in new ways. Internal audit’s existing organisation-wide perspective and mandate – and its access to all areas of the business, personnel, and resources – uniquely position it to expand its role.

This white paper will discuss the new challenges internal audit departments face in the context of their evolving role and responsibilities. It will consider how IA can begin to address these challenges and thereby create value for organisations – thus reasserting its traditional role as an independent adviser.
The evolving role of the internal auditor

Accelerating change has characterised the business landscape for many years and can be expected to continue. New competitors, technologies, and financial instruments; changing cost structures and regulations; increasingly integrated global economies; and other developments are creating new risks and opportunities for organisations to consider. As these developments evolve, they will open new doors for internal audit to regain its historic influence as an independent adviser to management – in supporting top management’s goals, monitoring enterprise risk, and enhancing regulatory compliance efforts – as discussed next.

Supporting the leadership agenda

Internal audit’s new opportunities and challenges are similar to those that are evolving for chief financial officers (CFOs) at many leading organisations. Traditionally, the CFO has been responsible for areas such as risk, financial reporting, compliance with capital market regulations, and infrastructure – the “value preservation” roles. Today, CFOs are being asked to take on additional responsibilities, and they are increasingly at the centre of leadership decision-making and influence. Organisations are increasingly expecting their CFOs to play a strategic, consultative role in leading the business – one that is driven by the needs of the business rather than traditional accounting responsibilities. In many leading organisations, the CFO owns, participates in, or influences “value creation” activities including finance.

The changing IA environment

- Supporting the leadership agenda
- Impact on value creation
- Evolving skill sets to meet a new role
- Participation in strategy development
- Integrated versus siloed risk management
- New focus on fraud
Managing risk across the enterprise

Throughout organisations, leaders are focused more fully than ever on managing risk enterprise-wide. Their agendas have the support of their boards as well as their regulators, a few of which are including ERM as a scorecard component. As practical uses of ERM have evolved, they have been widely embraced and deployed as a means of bringing new discipline to the process of risk management.

Internal audit has a multifaceted role to play in the ERM arena. The Institute of Internal Auditors notes that internal audit’s core role with regard to ERM is “to provide objective assurance to the board on the effectiveness of an organisation’s ERM activities to help ensure key business risks are being managed appropriately and that the system of internal control is operating effectively.”

In addition, many companies are looking to internal audit to support strategic business objectives. That effort extends to ERM activities such as:

- Risk identification and prioritisation
- Alignment of people, processes, and systems with business strategy
- Definition of key performance indicators
- Analysis and quantification of risk factors in new business ventures and strategies
- Understanding of shared risks among various projects and initiatives.

Internal audit’s discipline, its knowledge of the organisation’s key risks, its enterprise-wide view, and its familiarity with the COSO framework enable it (unlike any other group) to bring an important perspective and discipline to an ERM effort.

Developing a consolidated “single view” of risk

Along with efforts to manage risk across the enterprise, many organisations are struggling with overlapping and often burdensome compliance requirements. The tendency has been to employ multiple approaches to risk identification, measurement, and monitoring, depending on the purpose of the effort (e.g., Sarbanes-Oxley [S-O]) or the perspective of the department involved (e.g., compliance, internal audit, operations). Each framework or department tends to have its own views of risk and “risk focus.” For example,

- S-O – Financial statement risks
- Compliance – Reputation and regulatory risks
- Internal audit – Process- and control-level risks (inclusive of reputation, regulatory, and operational risk)
- Operations – Market, credit, currency, and other operational risks

In addition, how risk is measured and rated also differs across departments. For example, those focused on S-O may use a system of high/medium/low, while internal audit may use a number-based system.

1 The Institute of Internal Auditors’ Web site, FAQs, “What is Enterprise Risk Management (ERM) and what role in it does internal auditing play?” 2007
2 The Committee of Sponsoring Organisations of the Treadway Commission.
Often, regulators, compliance departments, operational risk departments, and external auditors ask for similar (and sometimes identical) information about the state of internal risk management. In addition, multinational companies have to cope with differences in “home” and “host” risk management standards and regulatory requirements in multiple jurisdictions.

To address these issues, many leading organisations are moving away from a “siloed” or geographic approach to a more consolidated risk assessment, management, and monitoring perspective. This effort involves formulating, at the board level, a “single view” of what organisational risk is and how it can be measured and rated.

The efforts to integrate numerous compliance and risk management requirements into one process (or at least fewer processes) while continuing to meet the needs of various stakeholders can be challenging for organisations. The goal is an enterprise-wide approach to compliance and governance that minimises the overlap in management structure and the duplication of existing processes, systems, controls, and data flows. The single view of risk focus and identification, measurement, and monitoring allows senior management to identify and “slice” top risks that face the organisation as a whole across all business lines. IA can support the business with development of related metrics.

**Complying with regulations**

Organisations’ evolving desire for a single view of risk is increasingly reflected in external stakeholders’ demand for something similar. In recent years, the need to comply with new and evolving regulations and business requirements has prompted many public companies to develop “bolt-on” risk management processes. In many cases, these efforts to address a single issue have resulted in processes that are largely disconnected from existing oversight functions.

In an environment in which regulatory change can be expected to continue, organisations need to determine how to improve the efficiency and effectiveness of such efforts. For example, as organisations move into year four of compliance with the Sarbanes-Oxley Act of 2002, and address the new SEC guidance and PCAOB Auditing Standard No. 5 (AS 5), many of them are seeking ways to make these efforts less costly and time-consuming as well as yield greater value.

In many cases, organisations are looking to internal audit to help refine risk management processes and to help leverage newly gathered information about organisational risks. Internal audit is particularly suited to assist in a number of areas: risk identification, the application of quantitative and qualitative analysis, control design and effectiveness evaluation, continuous monitoring and auditing techniques, and regulatory compliance are among its core competencies, and regular contacts with the external auditor make it well-suited to assess and interpret changes.

Moreover, ERM and S-O 404 should evolve into a combined effort, and the risk-based approach now endorsed by the SEC is allowing the integration of S-O efforts into the “single view” model for ERM. Internal audit is positioned to become a valuable leader in linking ERM risk monitoring and compliance activities, the integration of continuing regulatory changes, and the leadership agenda. All of these changes are prompting internal audit groups to consider how they can expand their risk-monitoring responsibilities and thereby help their organisations create as well as preserve value.
The evolving role of the internal auditor

Originally developed as a means of assisting organisations with safeguarding corporate assets and enforcing corporate policies to preserve value, internal audit is expanding its traditional role with a new focus on value creation activities.

Leading internal audit organisations are taking a risk-based approach to their role as independent advisers. With a view toward value creation, internal audit can expand both its perspective and its skill base, using an ERM approach to develop and reallocate resources in a risk-based manner. Essentially, internal audit can expand its view beyond finance and across the other aspects of the COSO framework. In this way, IA can once again serve as an independent, internal adviser—as it was historically before so many of its efforts became compliance- and finance-focused.

Enhancing value preservation, expanding value creation

Internal audit needs to maintain and strengthen its value preservation activities (lower right oval) and move more fully into activities that create value (upper left oval). Adding new skill sets that are in keeping with these goals will become increasingly important.

Core functions

Executives: Board / CEO

Risk / compliance

Value creation

- Strategic planning
- M&A
- Raising capital
- Tax strategy and planning
- Continuous monitoring / auditing
- Compliance; S-O
- Accounting / finance / treasury
- ERM

Value preservation

- Procurement
- Information technology
- Human resources
- Facilities management
- Report to regulators
- Audit
- Operational / growth initiatives
- Auditing

Growth / operations

Source: KPMG LLP (U.S.) 2007
Value preservation

As internal audit broadens its view, it will not forego value preservation. Rather, it will want to maintain and strengthen these activities. As the image on page five indicates, internal audit will seek to move from value preservation to value creation (lower right to upper left) by developing strengths in new areas of focus. At the same time, it will focus on the key preservation activities and improve its capabilities in this arena, potentially by leveraging continuous auditing, assisting in the automation of controls, and emphasising more preventive controls.

For example, historically, when internal audit focused on monitoring business operations, processes, and governance functions, it would examine whether a control was being performed or procedures were being followed and report either “yes” or “no.” Now, internal audit’s focus is not on whether a control is being performed but on whether it is the right control and if it is being performed correctly and cost effectively (e.g., movement from manual/detective controls to automated/preventive controls). Automation can enhance the efficiency and effectiveness of the control environment so that costs can be lowered and limited resources used strategically. Within leading organisations, internal audit will review the organisation’s portfolio of controls and consider whether opportunities exist to improve the overall portfolio while reducing the organisation’s cost of control performance.

Value creation

In a changing regulatory and business environment, internal audit needs to find new ways to deploy its risk- and control-based skills to help the organisation achieve its strategic objectives and thereby enable value creation. IA can help increase shareholder value through efforts to manage risk, prioritise goals and activities, promote behavioural change, improve processes, reduce costs, eliminate complexity and redundancy, and enhance the organisation’s recognition in the marketplace for its leading compliance programs.

Expanding internal audit’s horizons

Focusing on a number of areas internal audit has not traditionally covered can help it augment the organisation’s value creation efforts. Discussed below are examples of areas to consider in the development of a risk-based internal audit plan.

(1) Data analytics and continuous auditing. Part of IAs value preservation work is to be capable of early-warning analytics that enable identification of issues before they become problems. This concept is not new, but its efficient and effective application can enable internal audit to allocate resources to value creation efforts. For example, a focus on the “big picture” in an array of reports or a population of transactions can highlight the most useful information. Identifying or creating key performance indicators (KPIs) can lead to the effective and efficient deployment of resources in a risk-based manner.

“Continuous auditing” (CA) techniques and use of a “digital dashboard” can help IA customise KPIs and then monitor and report on them. CA techniques – which IA may use and management may adopt to support continuous monitoring – refer to the automation of an audit routine achieved by leveraging technology with specific content filters, resulting in an automated examination of an organisation’s data. When properly implemented, CA can allow internal audit to detect control gaps and transaction anomalies as well as variances from agreed upon performance parameters or KPIs. For example, a digital agent (set of automated logic tests) performing an analytical review of accounts receivable could identify exceptions where the past-due or credit limit on a particular account exceeds the organisation’s normal parameters as defined in the digital agent.

While the benefits offered by CA may be substantial, several issues need to be addressed by IA. Two potential issues, aside from the obvious technical requirements, are organisation acceptance and auditor training.

The challenges of implementing CA, however, can be worth the investment. Shorter audit cycles, greater coverage, continuous real-time feedback for critical transactions and controls, and exception-based performance evaluations can create the time and cost savings that allow limited audit resources to increase focus on value creation activities.

(2) Strategic initiatives and planning.

Organisations typically have four to five strategic goals each year. In many cases, however, leaders assign to various levels of management the task of interpreting and developing specific implementation plans for these goals – creating the potentially expensive execution risk of goal misalignment.

Management needs to be sure the organisation’s strategic objectives are communicated and that ongoing monitoring of the strategy implementation is occurring. Communication of the strategy, goals, and the “how to” thus becomes part of corporate culture and enables all levels within an organisation to understand the goals and ensure their efforts contribute to achievement of the goals. For its part,
internal audit can help the organisation ensure that, several levels down from leadership, activities carried out in pursuit of management's agenda are actually aligned with management's intention.

When IA performs an audit of these initiatives, it would look at whether the business/functional and strategic objectives are aligned. It would consider the strategic objectives of a particular group, identify its priority projects, and determine which of them are aligned with the organisation's strategic objectives. In this way, IA has a direct role in advancing the leadership agenda, making sure that resources are allocated appropriately.

(3) Tone at the top/corporate culture. Internal audit can help support and monitor important efforts to enhance 'tone at the top' and strengthen corporate culture. It can, for example, review areas such as:

- **Employee survey process**: Regular performance of employee surveys, and a structured process for responding to concerns, is an important activity requiring comparatively little investment of business time and resources for the benefits it can drive for leaders. Do employees know where the company is going? Do they feel comfortable communicating concerns and know management will take their concerns seriously, address them, and communicate the result? IA can help monitor these processes.

- **Compliance/ethics hotline**: Effective risk management depends on leaders being aware of all risks – and information about potential ethics violations is critical. Management needs to communicate its support of its own hotlines to ensure they are used when needed and then take seriously communicated concerns. IA can help ensure effective monitoring and follow up on issues and concerns noted. IA also can make a difference in the transparency of the process and help monitor the effectiveness of relevant employee communications.

- **Promote and develop fraud awareness at all levels** – from the application of company policies and procedures to the identification of waste, corruption, and mismanagement.

(4) **New business lines and geographic regions.** IA plays a role in identifying whether necessary skill sets exist within the department and with existing management to operate effectively in newly identified business areas. ERM, interpersonal effectiveness skills, fraud awareness, and fraud skills are all important. New efforts should encompass IAs review of mission statements, business and integration plans, and objectives as well as the roll-out of training programs. IA would also consider support systems for new business lines and geographic regions – and, specifically, whether senior management has performed appropriate due diligence, research, or risk analysis of the viability of new initiatives.

Other considerations would include whether the company has the necessary skills, industry knowledge, and teaming protocols to succeed with new business lines (for example, a bank developing an insurance product line).

(5) **Tax strategy and planning.** To preserve value, IA can help the organisation make sure tax compliance takes place appropriately – that controls are in place to ensure the correct calculation and filing of all necessary tax returns and that extensions occur. It can help make sure organisational tax structure is not an afterthought.

To create value, IA can help analyse existing tax structure to help determine the tax strategy the organisation may want to pursue in light of new initiatives and their potential effects. It would consider whether the tax planning strategy aligns with strategic objectives. Have the tax implications of new initiatives in geographic regions or countries been fully investigated and understood, and are there any foreign tax regulations that may work to the organisation's advantage or disadvantage?

**Developing internal audit's new skill set**

While internal audit was historically a training ground for developing corporate executives from various operations departments, recent compliance efforts have caused many IA departments to become heavily finance focused, both in perspective and skill base. The change in focus to a value creation approach requires a change in audit focus and a corresponding requirement for IA departments to acquire new skills through training, hiring new staff members, or sourcing talent from service providers. Some of the skills that would benefit IA in its transition include:

- Industry knowledge and functional expertise (strategic operational knowledge)
- Cross-culture training for global IA functions
- Improved interpersonal skills to allow for effective communication not only with process owners/line managers but also with Board level executives
- ERM – risk management and evaluation
- Continuous auditing capabilities
- Fraud skills
- IT – automation of internal control environment
- Specific certifications – Six Sigma, CFE, CFA, CIA, CFSA, CISA, and others should be considered in augmenting internal audit staff
The responsibilities of internal audit are expanding and, consequently, the required skill sets are changing. Board members and executives should fully leverage internal audit’s capabilities in ongoing analysis to help provide assurance that the organisation’s objectives and strategic goals are achieved. For its part, by reasserting its traditional role as an independent, objective adviser to management and the audit committee, internal audit can sustain its value preservation role and begin to develop a role in value creation. With an ERM focus, internal audit can move beyond its monitoring role to help influence and improve how risks are managed before they become challenges. What’s more, in keeping with the leadership agenda, internal audit can look beyond compliance to helping the organisation improve overall business performance.

**Key considerations for IA leaders**

- Focus on the future—take a proactive approach to risk identification (e.g., with a risk- and compliance-based audit plan)
- Integrate ERM to develop a mix of risk- and compliance-based audit efforts
- Augment skill sets (increasing the role of IT and subject matter professionals) and leverage resources
- Focus on fraud—control environment (tone at the top), hotline activities, fraud risk assessments
- Establish an adviser role—initiatives rationalisation, ERM
- Build continuous audit capability and influence continuous monitoring techniques
- Maintain independence and objectivity
- Provide value-added assurance services beyond S-O compliance
- Leverage access to management
KPMG’s Internal Audit and Enterprise Risk Management practice’s contacts in Australia

**Sally Freeman**  
Partner in Charge  
+61 3 9288 5389  
sallyfreeman@kpmg.com.au

**Michael Hill**  
Service Line Leader – Internal Audit  
+61 3 9288 5589  
mwhill@kpmg.com.au

**George Sutton**  
Service Line Leader – Enterprise Risk Management  
+61 2 9455 9796  
georgesutton@kpmg.com.au

The information contained herein is of a general nature and is not intended to address the circumstances of any particular individual or entity. Although we endeavour to provide accurate and timely information, there can be no guarantee that such information is accurate as of the date it is received or that it will continue to be accurate in the future. No one should act on such information without appropriate professional advice after a thorough examination of the particular situation.